

Brookings City Council
September 9, 2014

The Brookings City Council held a meeting on Tuesday, September 9, 2014 at 6:00 p.m., at City Hall with the following members present: Council Members Keith Corbett, Dan Hansen, Ope Niemeyer, John Kubal, Tom Bezdichok and Jael Thorpe. Mayor Tim Reed was absent. City Attorney Steve Britzman, City Manager Jeffrey Weldon and City Clerk Shari Thornes were also present.

6:00 p.m. Regular Council Meeting

Consent Agenda. A motion was made by Hansen, seconded by Kubal, to approve the consent agenda.

- A. Action to approve the agenda.**
- B. Action to approve the August 19 and August 26 Council Minutes.**
- C. Action on Resolution No. 73-14, a Resolution setting the Unit Financial Charge for 2015 Storm Drainage Fees.**

Resolution No. 73-14 – A Resolution setting the Unit Financial Charge
for 2015 Storm Drainage Fees

Whereas, Chapter 72, Article II, of Code of Ordinances for the City of Brookings, provides for setting the unit financial charge of Storm Drainage, by Resolution.

Now, Therefore, Be It Resolved that the unit financial charge for 2015 shall be .00054 for Storm Drainage purposes.

- D. Action on Revised Resolution No. 70-14, a Resolution authorizing Change Order No. 1 Final (CCO#1 Final) for 2014-06STI, Chip Seal Project; Topkote, Inc.**

Revised Resolution No. 70-14 - A Resolution authorizing Change Order No. 1 Final
(CCO#1 Final) for 2014-06STI Chip Seal Project; Topkote, Inc.

Be It Resolved by the City Council that the following change order be allowed for 2014-06STI, Chip Seal Project, Topkote, Inc.:

Adjust the contract to as-built quantities for a total increase of \$4,973.86 to close out the project.

This resolution will revise Resolution No. 70-14 which was adopted on August 26, 2014.

- E. Action to cancel the September 16, 2014 City Council Study Session.**

All present voted yes; motion carried.

Open Forum. “Doc” Knaus requested time on a future Council meeting to discuss the South Main Avenue construction project.

“Brookings Supports Breast-Feeding” Presentation. Dr. Rebecca Kuehl and Dr. Jenn Anderson gave a presentation on “Brookings Supports Breast-Feeding.”

Update on Highway 14B Bypass from Brookings Transportation Steering Committee. Keith Corbett presented the following update on behalf of the committee.

BROOKINGS TRANSPORTATION STEERING COMMITTEE
MONTHLY REPORT TO THE CITY COUNCIL
SEPTEMBER 9, 2014

The purpose of the Transportation Steering Committee is to investigate and propose to the Brookings City Council a financially sustainable transportation strategy that will improve Brookings quality of life. The charter for the steering committee included the following specific objectives to investigate and propose a strategy to ensure:

- South Dakota Highway 14 By-Pass Improvements meets the needs of Brookings;
- 20th Street I-29 overpass and future access ramps projects will be accomplished;
- South Dakota Highway 14 / 6th Street Improvement project (Medary Avenue west to Main Avenue) meets the needs of Brookings; and,
- Fully investigate if it is feasible to take over ownership of 6th Street from the State of SD.

The Steering Committee has met 4 times with the first meeting on July 7, 2014. Additional meetings were August 11, 18 and 25. The agenda and minutes for each meeting are posted on the City of Brookings web site. In addition to the regular committee meetings, several of the members attended the Chamber / SDDOT information meeting on July 16, 2014 regarding the US Highway 14B (Bypass) project, the SDDOT full scale round-about demonstration at Bowes Construction and a SDDOT / land owners meeting regarding US Highway 14B on August 27, 2014.

We would like to thank SDDOT staff for spending time with the Transportation Steering Committee and educating the Committee on SDDOT projects in the Brookings Community and in particular, educating the Committee on the US Highway 14 Bypass Project and Sixth Street from 22nd Avenue to 34th Avenue. SDDOT staff educated the Committee on the safety of roundabouts and did an excellent job of demonstrating graphically as well as a full scale operation of the proposed roundabouts at the I-29 ramps on US Hwy 14 Bypass. The full scale demonstration project clearly demonstrated that large, legal truck traffic can negotiate around and through the roundabouts. We would also like to thank the City of Brookings staff for providing and presenting background information and previous reports that will be pertinent to the objectives of the steering committee.

Most of the Committee's effort has been directed toward the Bypass/Highway 14B project since that will be bid in December, 2014 or early 2015 and construction will begin during the 2015 construction season. However, the Committee also reviewed the scope of work for the Sixth Street Project from 22nd Avenue to 34th Avenue with SDDOT Staff and discussed the 20th Street over-pass / Interchange project. The Committee has not discussed the Sixth Street project from Medary to Main Avenue or the Ownership of Sixth Street.

The traffic count on US 14B is large enough to warrant three lanes, especially at the major intersections. The traffic count on US 14B will increase even more when construction of Sixth

Street from 22nd Avenue to 34th Avenue begins in 2016. The Bypass project will primarily be a shoulder widening and a mill and over-lay project, but SDDOT will also address safety concerns with the By-Pass Project. The project will have three lanes from Western Avenue to 34th Avenue, with the exception of the bridge over I-29. SDDOT evaluated three alternatives to address the safety issues at Highway 14B intersection of I-29. The existing Hwy 14B Bridge over I-29 is too narrow and won't allow for a turning lane without major modifications. SDDOT presentation materials for the February, 2014 open house indicated the existing US Hwy 14B Bridge over I-29 has two 12 foot lanes with an over-all opening of 28 feet. Two of the alternatives related to providing 3 lanes at the I-29 ramps. One alternative was to add additional width to the existing bridge to provide the third lane and the other alternative was to demolish the bridge and replace it with a new 3 lane bridge. The third alternative, and the alternative selected by SDDOT, was to leave the existing, narrow, 2 lane bridges, but provide round-abouts at the I-29 ramps.

The alternative for adding an additional lane on the existing bridge is estimated to cost \$1,400,000. A new 3 lane bridge structure is estimated to cost \$1,700,000; however, a new 3 lane bridge will require additional embankment to accommodate 3 lanes on both sides of the bridge plus it would require temporary signal lights during the construction of Sixth Street from 22nd Avenue to 34th Avenue. The temporary signal lights and the additional embankment will add another \$260,000 or a total of \$1,960,000 for a new three lane bridge. There is conflicting information on the cost for the two round-abouts. The original cost for two round-abouts as presented during a February, 2014 public hearing was stated as \$1,020,000; however, during a Chamber of Commerce public hearing in July, 2014, the cost was stated as slightly over \$2,000,000. Since that time the Committee has visited with Jeff Senst, SDDOT Regional Engineer, and he said the original cost (Feb, 2014) of slightly over one million dollars was for a smaller diameter round-about, but the design has been refined and the diameter of the round-abouts has been increased to better accommodate longer trucks. Mr. Senst reported at the August 25th meeting that the estimated cost for two round-abouts is now \$1,600,000. SDDOT staff also met with affected property owners on August 26, 2014. The meeting was held at A&B Rentals. The Steering Committee was invited by the property owners and some of the committee members attended the meeting, although there was not a majority of the committee in attendance. All of the Implement dealers east of I-29 were represented at the meeting. The Implement Dealers had concerns with the large trucks negotiating the round-abouts, but the largest concern they had related to the narrow width of the bridge. Implement Dealers have on-going permits for 20 foot wide loads. A 20 foot wide load through a 28 foot wide bridge doesn't provide adequate clearance when meeting a vehicle within the confines of the I-29 bridge. Any load over 20 feet wide requires a special permit as well as pilot cars. The Implement Dealers believe there is a larger safety concern within the confines of the 28 foot wide opening of the existing bridge than at the I-29 ramps and strongly urged SDDOT to consider a three lane bridge, especially since the cost of a new three lane bridge is nearly the same as two round-abouts.

The improvements on the By-Pass will require detouring the traffic through US Highway 14 / Sixth Street. Valero has reported it will have 350 trucks per day between 7 am and 4 pm going

through the detour / Sixth Street. In addition, there will be other significant truck traffic going through Sixth Street that would normally take the By-Pass. The Steering Committee / Chamber has asked SDDOT to look at other detour alternatives; however, SDDOT indicated it would be similar traffic volume that goes through Watertown on US Highway 212 or Aberdeen on US Highway 12. They have also indicated that US Highway 14 / Sixth Street is designed to handle the heavy truck traffic; whereas, rural County and Township roads and bridges are not designed for that amount of traffic.

Since the US Highway 14B project is the most urgent task, the Brookings Transportation Steering Committee will be separating that task from the other tasks / projects. The Steering Committee passed a motion (4 to 3) recommending the City move forward with accepting the Highway 14 By-Pass roundabout proposal, as presented by the SDDOT, but take into account widening of the bridge to eliminate the safety concerns regarding the bridge width.

First Reading – Ordinance No. 22-14. First reading was held on Ordinance No. 22-14, an Ordinance appropriating monies to fund the necessary expenditures and liabilities of the City of Brookings for the 2015 Fiscal Year and providing for the Annual Tax Levy and Annual Tax for all Funds. Public hearing: September 23, 2014.

Ordinance No. 20-14. A public hearing was held on Ordinance No. 20-14, an Ordinance revising Division 3 of Chapter 82 of the Code of Ordinances of the City of Brookings and pertaining to Speed Zones in the City of Brookings, SD. A motion was made by Niemeyer, seconded by Hansen, to approve Ordinance No. 20-14. All present voted yes; motion carried.

Ordinance No. 21-14. A public hearing was held on Ordinance No. 21-14, an Ordinance rezoning Lots 9A, 10A, 11A, and 12A, Block 2, Sanderson's Addition from a Residence R-2 District to a Planned Development District (PDD) (6th St. and 13th Ave.). Public hearing: Michelle Delaney spoke against the proposal. Cindy Ostlie asked questions regarding the long-term plan for property south of the university. A motion was made by Bezdichek, seconded by Niemeyer, to approve Ordinance No. 21-14. Discussion: Bezdichek raised concern about left turns from the alley and suggested restricting alley access or limit to right turn only. Staff will review traffic patterns to make a recommendation. A motion was made by Hansen, seconded by Thorpe, to strike the suggested amendment from the Planning Commission that would restrict the following uses: automobile sales, roadside stand, hotel and extended stay hotel, drinking establishment, drive-in food service, gas dispensing station, telecommunications tower, car wash, and citizen's drop-off for recyclables. On the amendment, Bezdichek, Corbett, Hansen and Thorpe voted yes; Kubal and Niemeyer voted no; motion carried. On the original motion, as amended, all present voted yes; motion carried.

Storm Water Phase 2 Goals. City Engineer Jackie Lanning presented the City's 2015 Storm Water Phase 2 Goals. A motion was made by Hansen, seconded by Kubal, to approve. All present voted yes; motion carried.

Adjourn. A motion was made by Hansen, seconded by Niemeyer, to adjourn. All present voted yes; motion carried. Meeting adjourned at 7:23 p.m.

CITY OF BROOKINGS

ATTEST:

Tim Reed, Mayor

Shari Thornes, City Clerk